

COMMONWEALTH of VIRGINIA

Gerald L. Baliles
Attorney General

Office of the Attorney General
Richmond 23219

June 21, 1982

Supreme Court Building 101 North Eighth Street Richmond, Virginia 23219 804-786-2071

The Honorable Charles S. Robb Governor of Virginia State Capitol Richmond, Virginia 23219

Dear Governor Robb:

This letter is to further articulate my recommendations to you on the legal procedures to be employed by the Common-wealth, should Virginia reenter the Federal Developmental Disabilities Program.

In my letter to you of May 12, 1982, I indicated the problems inherent in the program and suggested that, if you determine that it is in the best interests of the Commonwealth to reenter this program, the State Advocacy Office would be required to meet certain federal requirements; one of those would require the State Advocacy Office to have the authority to bring legal action against another state agency to enforce program requirements. That requirement poses several problems and is, arguably, unnecessary since the Governor can accomplish compliance by directing agency compliance.

It occurred to us that one suggestion to avoid the problem, and yet obtain federal approval, would be a requirement that the Advocacy Office obtain written approval from you and this Office prior to initiating litigation against another agency. This process, as I pointed out, would permit the State Advocacy Office for the Developmentally Disabled (State Advocacy Office) to pursue legal, administrative and other remedies, as mandated by federal law, and would enable the Commonwealth to ensure, without litigation, that the welfare of both the Commonwealth and its developmentally disabled citizens is adequately protected.

Upon further review of these issues, I have concluded that it would be inappropriate for the Attorney General to either approve or disapprove the initiation of litigation by the State Advocacy Office against another state agency. The Governor, however, as Chief Executive, is clearly authorized to approve or

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disapprove the initiation of litigation against a state agency by any other state agency which reports to him. Accordingly, I continue to believe that, if you determine that Virginia should reenter this program, you should require that the State Advocacy. Office obtain your written approval before initiating litigation against any state agency that provides services to the developmentally disabled.

In making a determination of whether to approve the initiation of litigation, please feel free to discuss the matter with this Office. Should you request it, I will contact both the State Advocacy Office and the potential defendant to ascertain the merits of both positions. It will, of course, be your decision whether the litigation should be brought, or whether negotiations between the state agencies would be the appropriate method for resolving the dispute.

Should you authorize the initiation of litigation, I believe this Office may participate in any settlement negotiations between the State Advocacy Office and the defendant state agency.

I believe this letter, together with my letter of May 12, 1982, should resolve any doubt you may have as to your authority to require that the State Advocacy Office notify you and seek your approval before initiating litigation against a state agency. Please contact me if you have any additional questions.

With kind regards, I am

Sincerely,

Gerald L. Baliles Attorney General

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cc: The Honorable Joseph L. Fisher Secretary of Human Resources

> Mr. Timothy J. Sullivan Executive Assistant Office of the Governor

Mr. Jordan H. Goldman Staff Assistant Office of the Governor